## OPEN THE BOOKS OVERSIGHT REPORT

MAPPING A STUDY OF THE ADMINISTRATIVE STATE (FY2016)
"What we have to do is drain the swamp in Washington, D.C."

- Rep. Nancy Pelosi (2006)
"It's hard, when you're up to your armpits in alligators, to remember you came here to drain the swamp."
—President Ronald Reagan (1983)




## OPEN THE BOOKS

# OPEN THE BOOKS OVERSIGHT REPORT <br> MAPPING THE SWAMP A STUDY OF THE ADMINISTRATIVE STATE (FY2016) 

## PUBLISHED: DECEMBER 2017

By: Adam Andrzejewski - Founder and CEO of OpenTheBooks.com<br>Thomas W. Smith - Chairman of OpenTheBooks.com

"Open the Books is doing the work I envisioned when the Coburn-Obama bill became law. Their innovative app and other tools are putting sunlight through a magnifying glass." March 11, 2014

Dr. Tom Coburn, Honorary Chairman of OpenTheBooks.com

## OUR REPORT MADE POSSIBLE BY:

The "Federal Funding Accountability and Transparency Act of 2006"
Sponsors: Sen. Tom Coburn (R-OK) \& Sen. Barack Obama (D-IL)
(Public Law 109-282, 109th Congress)
"Is the spending in the public interest or the special interest?" - U.S. Sen. Tom Coburn
"I know that restoring transparency is not only the surest way to achieve results, but also to earn back the trust in government..."

- U.S. Sen. Barack Obama


## PROLOGUE

In America today, the administrative state and our expansive federal workforce perform a critical and sometimes controversial role in our society. The center-left sees value in establishing federal programs to help the "little guy" through a wide-ranging and expert federal workforce. The center-right, on the other hand, argues elected officials have delegated too much power to the federal bureaucracy, which now poses a threat to individual liberty and private sector prosperity.

Modern Washington, D.C., which is a nexus between the federal bureaucracy, special interests and elected offices, has been nicknamed "The Swamp." The slogan, "draining the swamp," has a bipartisan history. In 1983, President Ronald Reagan pledged to "drain the swamp." In 2006, Senate Minority Leader Nancy Pelosi pledged to do the same. President Donald Trump revived the phrase during his campaign.

Our OpenTheBooks Oversight Report - Mapping The Swamp, A Study of the Administrative State (FY2016) reveals the size, scope, and power of the federal government President Trump inherited. We audited all publicly disclosed federal salaries and bonuses for fiscal year 2016.

We found 1.97 million civil service employees at a total cash cost of $\$ 136$ billion. When broken down, the federal government pays its disclosed workforce $\$ 1.1$ million per minute, $\$ 65.6$ million per hour, and more than half a billion dollars per day. After factoring in another 2 million undisclosed federal employees - at the Department of Defense and on active military duty - the cost would be much higher.

On average, federal employees receive 10 federal holidays, $\underline{13}$ sick days, and 20 vacation days per year. We estimate these benefits cost taxpayers $\$ 22.6$ billion annually.

The number of highly compensated federal employees is growing. Between fiscal year 2010 and 2016, the number of federal employees making $\$ 200,000$ or more has increased by 165 percent. Our analysis showed that more than 406,000 federal employees earned six-figure incomes in 2016. Nearly 30,000 rank-and-file federal employees who received more than $\$ 190,823$ out-earned each of the 50 state governors.

The data offered many notable revelations. The federal workforce is made up of 579 job titles ranging from "Book Binding" to "Zoology." There are more than 35,000 lawyers. However, just one third of those lawyers work at the Department of Justice. At the Department of Veterans Affairs (VA), there are 3,498 police officers at a total cost of $\$ 172$ million. Yet, when asked about corresponding crime statistics, the VA was unable to provide any information on the number of crimes or incidents. At Presidio Trust, a small federal agency in San Francisco, the director of human resources received the largest disclosed federal bonus of $\$ 141,525$. This director is in charge of processing payroll at the agency.

## This Report Raises Several Questions:

Should the federal government reassess its payroll priorities?

Is it necessary to maintain an expansive and costly bureaucracy?

Does a large and widespread federal workforce facilitate good government?

## Who We Are

American Transparency is a public charity. We do not accept government money. Our oversight reports present hard data without policy recommendations. Our goal is to enhance public discourse with delineated facts. Search our raw data using our interactive map, click here.


## TABLE OF CONTENTS

TOP 10 TAKEAWAYS ..... 1
Chart: Top 10 Federal Departments and Independent Agencies by Average Pay ..... 1
SCOPE \& METHODOLOGY ..... 2
PART 1
FEDERAL WORKFORCE COMPENSATION ACROSS AMERICA ..... 3-5
Chart: Employee Count and Total Compensation by State .....  3
Search by Zip Code ..... 4
Case Study: California ..... 4
Case Study: Texas ..... 4
Case Study: Florida ..... 5
Case Study: New York ..... 5
PART 2
TOP-PAID FEDERAL EMPLOYEES ..... 6-7
Graph: Growth of the Highest-Paid Federal Employees .....  6
Chart: Top 20 Departments and Independent Agencies ..... 7
Chart: Departments and Independent Agencies
Paying \$100,000+ On Average ..... 7
PART 3
BONUSES \& AWARDS ..... 8-10
Chart: Top 10 Departments and Independent Agency Bonus Totals...
Chart: Federal Bonuses Banded by Size. ..... 8
Chart: 25 Largest Federal Bonuses ..... 9
Case Study: The Presidio Trust. ..... 10
PART 4
TIME OFF \& BENEFITS ..... 11
PART 5
FEDERAL EMPLOYEES BY JOB TITLE ..... 12-23
Chart: Top 100 Job Titles Ranked by Total Cash Payout ..... 12-15
Case Study: Lawyers ..... 16
Chart: Lawyers in the Federal Government by Job Title. ..... 16
Case Study: Interior Design ..... 16
Chart: Top Five Highest-Paid Federal Interior Design Employees. ..... 16
Case Study: Medical Officers. ..... 17
Case Study: Public Affairs and Marketing. ..... 17
Chart: Growth of Federal Public Affairs and Marketing Employees ..... 17
Chart: Top Five Highest-Paid Public Affairs and Marketing Employees ..... 17
Case Study: Photographers ..... 18
Chart: Top Five Highest-Paid Federal Photographers ..... 18
Case Study: Landscaping and Gardening ..... 18
Chart: Top Five Highest-Paid Federal Landscaping and Gardening Employees ..... 18
Case Study: Engineers ..... 19
Chart: Engineers in the Federal Government by Job Title. ..... 19
Case Study: Laundry ..... 19
Chart: Top Five Highest-Paid Federal Laundry Employees. ..... 19
Case Study: Funeral Directors ..... 20
Case Study: Equal Employment Opportunity (EEO) ..... 20
Case Study: Entomology ..... 20
Case Study: Sports Specialist. ..... 21
Chart: Top Five Highest-Paid Federal Sports Specialists ..... 21
Case Study: Cooks and Food Service. ..... 21
Chart: Top Five Highest-Paid Federal Cooks and Food Service Employees ..... 21
Case Study: Anthropology ..... 22
Case Study: Librarians ..... 22
Case Study: Archaeology ..... 22
Case Study: Diet and Nutrition ..... 23
Chart: Top Five Highest-Paid Diet and Nutrition Employees ..... 23
PART 6FEDERAL EMPLOYEES BY DEPARTMENTAND INDEPENDENT AGENCY24-34
Chart: Top 25 Departments and Independent Agencies by Employee Count ..... 24
Chart: Lesser Known Departments and Independent Agencies by Total Cash. ..... 24
Case Study: United States Postal Service (USPS) ..... 25
Case Study: Department of Veterans Affairs (VA) ..... 26
Case Study: Department of Homeland Security (DHS) ..... 27
Case Study: Department of Justice (DOJ) ..... 28
Case Study: Department of Treasury ..... 29
Case Study: Department of Health and Human Services (HHS) ..... 30
Case Study: Environmental Protection Agency (EPA) ..... 31
Case Study: Department of Energy (DOE) ..... 32
Case Study: Department of State ..... 33
Case Study: Department of Housing and Urban Development (HUD) ..... 34
ABOUT AMERICAN TRANSPARENCY ..... 35

## TOP 10 TAKEAWAYS

1. The federal government pays its disclosed workforce $\mathbf{\$ 1}$ million per minute, $\$ 66$ million per hour, and $\$ 524$ million per day. In FY2016, the federal government disclosed 1.97 million employees at a cash compensation cost of $\$ 136.3$ billion.
2. Over a six-year period (FY2010-2016), the number of federal employees making \$200,000 or more has increased by 165 percent; those making $\$ 150,000$ or more has grown by 60 percent; and those making more than $\$ 100,000$ has increased by 37 percent.
3. On average, federal employees are given $\mathbf{1 0}$ federal holidays, $\mathbf{1 3}$ sick days, and $\mathbf{2 0}$ vacation days per year. If each employee used 13 sick days and took 20 vacation days in addition to the 10 federal holidays, it would cost taxpayers an estimated $\$ 22.6$ billion annually.
4. In FY2016, a total 406,960 employees made six-figure incomes - that's roughly one in five disclosed federal employees. Furthermore, 29,852 federal employees out-earned each of the 50 state governors receiving more than $\$ 190,823$.
5. At $\mathbf{7 8}$ out of the $\mathbf{1 2 2}$ independent agencies and departments we studied, the average employee compensation exceeded $\$ 100,000$ in FY2016.

| AGENCY | AVERAGE PAY | EMPLOYEE COUNT | TOTAL CASH |
| :--- | :--- | :--- | ---: |
| SECURITIES AND EXCHANGE COMMISSION | $\$ 178,630$ | 4,664 | $\$ 833,130,784$ |
| FARM CREDIT SYSTEM INSURANCE CORPORATION | $\$ 175,318$ | 11 | $\$ 1,928,494$ |
| FEDERAL HOUSING FINANCE AGENCY | $\$ 167,565$ | 724 | $\$ 121,317,298$ |
| COMMODITY FUTURES TRADING COMMISSION | $\$ 157,170$ | 731 | $\$ 114,890,929$ |
| ARCTIC RESEARCH COMMISSION | $\$ 150,440$ | 10 | $\$ 1,504,397$ |
| MEDICARE PAYMENT ADVISORY COMMISSION | $\$ 141,320$ | 50 | $\$ 7,066,003$ |
| FEDERAL DEPOSIT INSURANCE CORPORATION | $\$ 136,987$ | 6,455 | $\$ 884,247,979$ |
| NATIONAL COUNCIL ON DISABILITY | $\$ 133,860$ | 48 | $\$ 2,409,480$ |
| MEDICAID \& CHIP PAYMENT \& ACCESS COMM | $\$ 133,463$ | 112 | $\$ 5,872,372$ |
| DEFENSE NUCLEAR FACILITIES SAFETY BOARD | $\$ 132,360$ | $\$ 14,824,330$ |  |

SOURCE: U.S. OFFICE OF PERSONNEL MANAGEMENT AND U.S. POSTAL SERVICE PAYROLL DATA COMPILED BY OPENTHEBOOKS.COM VIA FREEDOM OF INFORMATION ACT REQUEST.
6. With 326 employees at a total cash compensation of $\$ 28.8$ million, we found a federal agency in San Francisco - Presidio Trust - paid out three of the top four federal bonuses including the largest in the federal government in FY2016. The biggest bonus went to an HR Manager in charge of payroll for $\$ 141,525$.
7. Together, the United States Postal Service (USPS) and the Department of Veterans Affairs (VA) employ more than half of the disclosed federal workforce. As the largest civilian employer within the federal government, the USPS employed 32 percent of all disclosed federal employees, totaling 621,523 people on payroll in FY2016. The VA employed the second most employees with 372,614 or 19 percent of the disclosed federal workforce.
8. Only one-third of the $\mathbf{3 5 , 0 0 0}$ lawyers in the federal workforce work at the Department of Justice. The entire staff of federal lawyers earned \$4.8 billion in FY2016.
9. The Department of Veterans Affairs (VA) employed $\mathbf{3 , 4 9 8}$ police officers at a total cost of $\mathbf{\$ 1 7 2}$ million in FY2016. When asked about corresponding crime statistics, the VA was unable to provide any information on the number of crimes or incidents.
10. There are an additional 2 million undisclosed employees at the Department of Defense and in the active military. Their estimated cash compensation value, combined with $\mathbf{\$ 1}$ billion in undisclosed bonuses and $\mathbf{\$ 1 2 5}$ billion in hidden pension data, amounts to roughly $\$ 221$ billion in undisclosed federal cash compensation per year.

## SCOPE AND METHODOLOGY

Our OpenTheBooks.com Oversight Report - Mapping the Swamp, A Study of the Administrative State (FY2016) audited all publicly disclosed federal salaries and bonuses for fiscal year 2016. We found 1.97 million civil service employees at a total cash cost of $\$ 136$ billion. Our analysis utilized data provided by the Office of Personnel Management (OPM) and the United States Postal Service (USPS) via the Freedom of Information Act (FOIA).

This report does not give oversight to the 742,000 civilian employees at the Department of Defense or the 1.3 million men and women on active duty.

- The following agencies were excluded from the record of executive branch employees: Board of Governors of the Federal Reserve, Central Intelligence Agency (CIA), Defense Intelligence Agency, Foreign Service personnel at the State Department, National Geospatial-Intelligence Agency, National Security Agency, Office of the Director of National Intelligence, Office of the Vice President, Postal Regulatory Commission, Tennessee Valley Authority, White House Office, Foreign Nationals Overseas, Public Health Services Commissioned Officer Corps, and other non-appropriated fund employees.
- Legislative branch coverage is limited to the following: Dwight D. Eisenhower Memorial Commission, Financial Crisis Inquiry Commission, Government Printing Office, Medicare Payment Advisory Commission, Ronald Regan Centennial Commission, U.S.-China Economic and Security Review Commission, and the U.S. Commission on International Religious Freedom.
- Judicial branch coverage is limited to U.S. Tax Court.

Additionally, OPM claimed FOIA exemptions apply to roughly $\$ 1$ billion of federal bonuses due to governing union contracts that prohibit disclosure. USPS made a similar claim and, therefore, did not disclose any bonus information. Furthermore, all federal pension information is exempt from FOIA requests. For more information regarding the lack of pension disclosure, read our Case for Federal Pension Transparency.

Out of nearly 2 million disclosed salary and award records, there were 314,890 redacted names, including all employees at the Internal Revenue Service (IRS), Federal Bureau of Investigation (FBI), Secret Service, and more. Additionally, all salaries from the Consumer Financial Protection Bureau (CFPB) were redacted.

## PART 1

## FEDERAL WORKFORCE COMPENSATION ACROSS AMERICA

Employees located in just 10 states received 41 percent ( $\$ 55.5$ billion) of all federal workforce compensation while employees in Washington, D.C., claimed 11 percent ( $\$ 15$ billion). However, when 'the beltway' is added into consideration, employees in the Washington metropolitan area received 15 percent ( $\$ 20.6$ billion) of all federal compensation.

Employee Count and Total Compensation by State (FY2016)

| STATE | EMPLOYEE COUNT |  | TOTAL CASH |  | STATE |  | EMPLOYEE COUNT |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | TOTAL CASH

[^0]
## Search by Zip Code - "Mapping the Swamp"

We mapped the money at OpenTheBooks.com (FY2016). Search the 1.97 million federal employees by ZIP code. Simply click a pin and scroll down to see the results rendered in the chart beneath the map.


CASE STUDY
California


In the Golden State, 146,697 disclosed federal employees earned a total of $\$ 9.7$ billion in FY2016. Of these federal workers, 24,238 earned six figures while, on average, each worker made $\$ 66,127$ annually. The United States Postal Service employs 65,356 of these employees, the Department of Veterans Affairs ranks second with 30,412 , and the Department of Agriculture comes in third with 10,561 .

Top Five Cities by Employee Count

| Los Angeles | 15,086 |
| :--- | ---: |
| San Francisco | 11,572 |
| San Diego | 9,509 |
| Fresno | 7,118 |
| Long Beach | 4,566 |

## CASE STUDY

Texas


The 106,726 federal employees located in the Lone Star state earned a total $\$ 6.7$ billion in FY2016 - \$62,994 on average per person. A total of 16,730 federal employees earned six-figure compensations. In Texas, the U.S. Postal Service employs the most federal employees, 41,635, while the Department of Veterans Affairs and the Department of the Treasury employ 26,520 and 7,251 workers respectively.

## Top Five Cities by Employee Count

| Houston | 15,576 |
| :--- | ---: |
| Dallas | 14,681 |
| Austin | 8,898 |
| Fort Worth | 8,086 |
| San Antonio | 7,726 |

## CASE STUDY

Florida


The Sunshine State is home to 82,124 federal employees, who, on average, earned $\$ 61,913$ in FY2016. These federal workers collectively earned \$5.1 billion while 10,719 of them made six figures. The U.S. Postal Service employs the most federal employees - 34,406 - while the Department of Veterans Affairs employs 28,419 and the Social Security Administration employs 2,734.

Top Five Cities by Employee Count

| Miami | 9,425 |
| :--- | :--- |
| Tampa | 8,850 |
| Orlando | 7,043 |
| Jacksonville | 5,374 |
| Gainesville | 4,465 |

## CASE STUDY New York



Federal employees are certainly making it big in New York. In total, 85,544 federal employees call the Empire State home. These employees collected $\$ 5.3$ billion last year, earning an average of $\$ 62,007$. Further, 11,001 earned six-figure compensation. The U.S. Postal Service employs 45,133 of these workers while the Department of Veterans Affairs claims 18,257 and the Department of Treasury employs 4,768.

Top Five Cities by Employee Count

| New York | 16,381 |
| :--- | ---: |
| Buffalo | 4,810 |
| New York - Brooklyn | 4,369 |
| Syracuse | 3,201 |
| New York - Queens | 3,191 |

## PART 2

## TOP-PAID FEDERAL EMPLOYEES

There are now 29,852 federal employees who out-earn every governor of the 50 states, receiving more than $\$ 190,823$ each. Over a six-year period (FY2010-2016), the number of federal employees making \$200,000 or more has increased by 165 percent, those making $\$ 150,000$ or more has grown by 60 percent, and those making more than $\$ 100,000$ has increased by 37 percent.

Of the roughly 2 million disclosed federal employees, 406,960 made six figures in cash compensation in FY2016. Additionally, 24,799 federal employees earned \$200,000 or more while 3,154 made $\$ 300,000$ or more. The top-paid federal employee overall, Dr. David Harpole, made $\$ 403,849$ as a thoracic and cardiac surgeon for the Department of Veterans Affairs. This department employs more top earners than any other department or independent agency.


Growth of the Highest-Paid Federal Employees (FY2010-2016)


[^1]Top 20 Departments and Independent
Agencies Paying Six-Figure Salaries (FY2016)

| AGENCY | EMPLOYEE COUNT |
| :---: | :---: |
| DEPARTMENT OF VETERANS AFFAIRS | 73,948 |
| DEPARTMENT OF JUSTICE | 40,699 |
| DEPARTMENT OF HEALTH AND HUMAN SERVICES | 39,269 |
| DEPARTMENT OF HOMELAND SECURITY | 37,607 |
| DEPARTMENT OF TRANSPORTATION | 33,143 |
| DEPARTMENT OF TREASURY | 28,774 |
| DEPARTMENT OF COMMERCE | 21,317 |
| DEPARTMENT OF AGRICULTURE | 13,778 |
| NATIONAL AERONAUTICS AND SPACE ADMINISTRATION | 12,867 |
| DEPARTMENT OF INTERIOR | 11,636 |
| ENVIRONMENTAL PROTECTION AGENCY | 11,344 |
| SOCIAL SECURITY ADMINISTRATION | 11,254 |
| DEPARTMENT OF ENERGY | 9,299 |
| DEPARTMENT OF STATE | 6,753 |
| DEPARTMENT OF LABOR | 5,781 |
| GENERAL SERVICES ADMINISTRATION | 5,468 |
| DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT | 4,605 |
| FEDERAL DEPOSIT <br> INSURANCE CORPORATION | 4,500 |
| SECURITIES AND EXCHANGE COMMISSION | 4,329 |
| UNITED STATES POSTAL SERVICE | 3,104 |

source: u.s. office of personnel management and u.s. postal service PAYROLL DATA COMPILED BY OPENTHEBOOKS.COM VIA FREEDOM OF INFORMATION ACT REQUEST.

In raw figures, these departments and independent agencies employ more high earners than most.
However, 78 bureaucracies exhibit high pay tendencies throughout their payrolls, showing an employee average of \$100,000 or more.


Departments and Independent Agencies
Paying \$100,000+ on Average (FY2016)

| AGENCY | AVERAGE PAY |
| :--- | :---: |
| SECURITIES AND EXCHANGE COMMISSION | $\$ 178,630$ |
| FARM CREDIT SYSTEM | $\$ 175,318$ |
| INSURANCE CORPORATION | $\$ 167,565$ |
| FEDERAL HOUSING FINANCE AGENCY | $\$ 157,170$ |
| COMMODITY FUTURES | $\$ 150,440$ |
| TRADING COMMISSION | $\$ 141,320$ |
| ARCTIC RESEARCH COMMISSION | $\$ 136,987$ |
| MEDICARE PAYMENT ADVISORY COMMISSION | $\$ 133,860$ |
| FEDERAL DEPOSIT | $\$ 133,463$ |
| INSURANCE CORPORATION | $\$ 132,360$ |
| NATIONAL COUNCIL ON DISABILITY | $\$ 132,226$ |
| MEDICAID \& CHIP PAYMENT | $\$ 131,831$ |
| \& ACCESS COMMISSION | $\$ 131,076$ |
| DEFENSE NUCLEAR FACILITIES SAFETY BOARD | $\$ 130,178$ |
| OFFICE OF NATIONAL |  |
| DRUG CONTROL POLICY | $\$ 130,087$ |
| ARCHITECTURAL AND TRANSPORTATION |  |
| BARRIERS COMPLIANCE BOARD | $\$ 129,801$ |
| INTERNATIONAL JOINT COMMISSION: | $\$ 129,701$ |
| U.S. \& CANADA | $\$ 129,361$ |
| FEDERAL COMMUNICATIONS COMMISSION | $\$ 128,805$ |
| APPALACHIAN REGIONAL COMMISSION | $\$ 128,228$ |
| MILLENNIUM CHALLENGE CORPORATION | $\$$ PRIVACY AND CIVIL LIBERTIES OVERSIGHT |

source: u.S. Office of personnel management and u.s. postal service PAYROLL DATA COMPILED BY OPENTHEBOOKS.COM VIA FREEDOM OF INFORMATION ACT REQUEST.

## PART 3

## BONUSES \& AWARDS

In FY2016, the federal government awarded 330,713 bonuses worth $\$ 350.7$ million. Over a three-year span, the cash value of distributed bonuses has remained roughly the same, however, the number of disclosed federal bonuses has increased by 12 percent. On average, each bonus amounts to $\$ 1,060$. In total, 60 percent of all bonus dollars were distributed by just five departments.

Top 10 Department and Independent Agency Bonus Totals (FY2016)

| AGENCY | TOTAL BONUS VALUE |
| :--- | ---: |
| DEPARTMENT OF TRANSPORTATION | $\$ 54,411,062$ |
| DEPARTMENT OF HOMELAND SECURITY | $\$ 53,820,909$ |
| DEPARTMENT OF COMMERCE | $\$ 52,599,041$ |
| DEPARTMENT OF JUSTICE | $\$ 28,991,806$ |
| DEPARTMENT OF VETERANS AFFAIRS | $\$ 22,071,653$ |
| ENVIRONMENTAL PROTECTION AGENCY | $\$ 21,684,789$ |
| DEPARTMENT OF AGRICULTURE | $\$ 18,748,358$ |
| SOCIAL SECURITY ADMINISTRATION | $\$ 16,217,109$ |
| DEPARTMENT OF INTERIOR | $\$ 14,614,789$ |
| DEPARTMENT OF HEALTH | $\$ 12,060,664$ |
| AND HUMAN SERVICES |  |

SOURCE: U.S. OFFICE OF PERSONNEL MANAGEMENT AND U.S. POSTAL SERVICE PAYROLL DATA COMPILED BY OPENTHEBOOKS.COM VIA FREEDOM OF INFORMATION ACT REQUEST.

Overall, there is a large disparity among bonus values on an individual basis. The highest disclosed bonus in the federal government came to $\$ 141,525$ while 324,491 (98 percent) of all bonuses were less than $\$ 5,000$.


Federal Bonuses Banded by Size (FY2016)

| BONUS BRACKET | NUMBER <br> OF BONUSES | TOTAL <br> BONUS VALUE |
| :--- | :--- | ---: |
| $\$ 50,000+$ | 25 | $\$ 1,708,976$ |
| $\$ 10,000-\$ 49,999$ | 677 | $\$ 11,569,904$ |
| $\$ 5,000-\$ 9,999$ | 5,520 | $\$ 35,834,366$ |
| $\$ 2,500-\$ 4,999$ | 24,950 | $\$ 83,110,302$ |
| $\$ 1,000-\$ 2,499$ | 85,606 | $\$ 123,302,765$ |
| $\$ 1-\$ 999$ | 213,935 | $\$ 95,213,877$ |

SOURCE: U.S. OFFICE OF PERSONNEL MANAGEMENT AND U.S. POSTAL SERVICE PAYROLL DATA COMPILED BY OPENTHEBOOKS.COM VIA FREEDOM OF INFORMATION ACT REQUEST.

## 25 Largest Federal Bonuses (FY2016)

| NAME | AWARD | JOB TITLE | AGENCY |
| :---: | :---: | :---: | :---: |
| BART C FERRELL | \$141,525 | HUMAN RESOURCES MANAGEMENT | PRESIDIO TRUST |
| WILLIAM H GERSTENMAIER | \$82,355 | GENERAL ENGINEERING | NATIONAL AERONAUTICS AND SPACE ADMINISTRATION |
| FRANCENE S GONEK | \$80,330 | REALTY | PRESIDIO TRUST |
| MICHAEL L BOLAND | \$74,688 | MISCELLANEOUS ADMINISTRATION AND PROGRAM | PRESIDIO TRUST |
| ROBERT B RAINES | \$64,785 | PROGRAM MANAGEMENT | DEPARTMENT OF ENERGY |
| LAURA W CHEEVER | \$64,785 | MEDICAL OFFICER | DEPARTMENT OF HEALTH AND HUMAN SERVICES |
| GREGORY J GOULD | \$64,785 | PROGRAM MANAGEMENT | DEPARTMENT OF INTERIOR |
| MICHAEL R JOHNSON | \$64,785 | GENERAL ENGINEERING | NUCLEAR REGULATORY COMMISSION |
| NAME WITHHELD BY OPM | \$64,785 | NUCLEAR ENGINEERING | DEPARTMENT OF ENERGY |
| GIOVANNA M CHIEDI | \$64,785 | MISCELLANEOUS ADMINISTRATION AND PROGRAM | DEPARTMENT OF HEALTH AND HUMAN SERVICES |
| JOAN E FERRINI-MUNDY | \$64,785 | GENERAL EDUCATION AND TRAINING | NATIONAL SCIENCE FOUNDATION |
| NAME WITHHELD BY OPM | \$64,785 | NUCLEAR ENGINEERING | DEPARTMENT OF ENERGY |
| WILLIAM H WERKHEISER | \$64,785 | GENERAL PHYSICAL SCIENCE | DEPARTMENT OF INTERIOR |
| JOHN W DELISI | \$64,239 | PROGRAM MANAGEMENT | NATIONAL TRANSPORTATION SAFETY BOARD |
| YE JUN NMN | \$64,155 | PHYSICS | DEPARTMENT OF COMMERCE |
| WALTER E MUGDAN | \$64,155 | GENERAL ENGINEERING | ENVIRONMENTAL PROTECTION AGENCY |
| ELIZABETH SOUTHERLAND | \$64,155 | PROGRAM MANAGEMENT | ENVIRONMENTAL PROTECTION AGENCY |
| JOHN M BUTLER | \$64,155 | CHEMISTRY | DEPARTMENT OF COMMERCE |
| NAME WITHHELD BY OPM | \$64,155 | GENERAL INSPECTION, INVESTIGATION, ENFORCEMENT, AND COMPLIANCE SERIES | DEPARTMENT OF HOMELAND SECURITY |
| LISA M PHELAN | \$64,155 | GENERAL ATTORNEY | DEPARTMENT OF JUSTICE |
| RICHARD JOSEPH GILBRECH | \$64,155 | GENERAL ENGINEERING | NATIONAL AERONAUTICS AND SPACE ADMINISTRATION |
| MICHAEL S GELBER | \$63,077 | PROGRAM MANAGEMENT | GENERAL SERVICES ADMINISTRATION |
| JOSHUA E STEINBERGER | \$60,106 | MANAGEMENT AND PROGRAM ANALYSIS | PRESIDIO TRUST |
| NAME WITHHELD BY OPM | \$58,261 | CUSTOMS AND BORDER PROTECTION | DEPARTMENT OF HOMELAND SECURITY |
| TERI LYNN BRISTOL | \$52,245 | PROGRAM MANAGEMENT | DEPARTMENT OF TRANSPORTATION |

 ACT REQUEST.

## CASE STUDY The Presidio Trust

The Presidio Trust is a small federal agency created in 1996 to manage the San Francisco Presidio. According to its website, the Presidio is "where San Francisco began. Once a premier Army post, today the Presidio is a national park unlike any you have experienced before." Located at the south end of the Golden Gate Bridge, the Presidio holds property assets of over \$400 million that is rented at market rate to generate revenue.

Though the original creation of the agency was funded by taxpayer dollars, Presidio Trust became financially self-sufficient in 2013. Today the Presidio runs completely on a revenuegenerated surplus.

Of the 326 employees at the agency, 221 employees (68 percent) received bonuses totaling $\$ 577,022$. A total of 48 employees received bonuses larger than the average federal bonus $(\$ 1,060)$. Although it's one of the smallest federal agencies included in our study, Presidio Trust paid out three of the four biggest bonuses in the federal government.

Bart Ferrell, the director of human resources, was the highestpaid employee at Presidio Trust, making \$326,525 in FY2016. He also received the largest bonus - $\$ 141,525$ - in the entire federal government in FY2016. One of Ferrell's job responsibilities is "Payroll Processing."

When asked about the department's pattern of awarding large bonuses, a spokeswoman from Presidio Trust issued the following response:
"We are competing for talent in the Bay Area job market. Given the very high cost of living in the Bay Area, and the tight labor market, we make payments in addition to regular salary for the following reasons: signing, performance, retention and departure."


## PART 4

## TIME OFF \& BENEFITS

Our estimated liability of federal employee time off - including holidays, vacation time, and sick days - amounts to $\$ 22.55$ billion.

To provide this calculation, we first assessed an estimated daily payout of the federal workforce: $\$ 524.33$ million. This number represents the $\$ 136,326,147,870$ paid out in FY2016 divided by the number of weeks (52), further divided by the amount of work days in a week (five), resulting in $\$ 524.33$ million per day.

Our estimated annual time-off liability is calculated by multiplying this daily value by 43 to yield $\$ 22.55$ billion. The number of days (43) is comprised of the total sick days (13) a federal employee has available annually, federal holidays (10), and the middle bracket of annual vacation time awarded to federal employees (20).

There are three brackets for earning vacation time: employees who have worked for fewer than three years receive 13 days of vacation annually, employees who have worked 3-15 years receive 20 vacation days, and employees who have worked 15 or more years receive 26 yearly vacation days. The employee's roll-over vacation time account is limited to 30 days total. Therefore, it is possible for a federal worker to redeem 56 days of paid time-off in one year, or, in the case of retirement, receive the cash value of the remaining vacation days in a lump-sum.

Overall, the federal government provides roughly 20 types of paid leave. Because most of these paid-leave options are used less frequently and on an individual basis, we have excluded them from our calculation.

The 13 sick days are available to all federal employees at any stage of employment with up to 12 weeks of sick leave available under grievous circumstances. Employees are allowed to accumulate an uncapped amount of sick leave over the course of their employment. These sick days can then be added, at a rate of 100 percent, to their annuity after retirement or death.

On top of all the time-off allowances provided to federal employees, dozens of other benefit programs and policies exist, including child-care subsidies, commuter subsidies, federal student loan repayment programs up to $\$ 10,000$ per year, retirement benefits, health insurance, life insurance, and telework.

## 5 Days of Excused Absence for Employees Returning for Active Military Duty

## Administrative Leave

## Advanced Annual Leave

## Advanced Sick Leave

## Annual Leave

## Bone-Marrow or Organ Donor Leave

## Court Leave

## Disabled Veteran Leave

## Emergency Leave Transfer Program

## Family and Medical Leave

## Family and Medical Leave 26 Weeks to Care

 for a Covered Service MemberFamily and Medical Leave Qualifying Exigency Leave

## Funeral Leave and Other Bereavement Options

## Military Leave

## Sick Leave

## Sick Leave for Adoption

## Sick Leave for Family Care and Bereavement

## Sick Leave to Care for a Family Member with

 a Serious Health ConditionSick Leave for Personal Medical Needs

## PART 5

## FEDERAL EMPLOYEES BY JOB TITLE

The disclosed federal workforce* is characterized by 579 different job titles ranging from "Book Binding" to "Zoology." Fields range from "Air Conditioning Equipment Operating" to "Wood Crafting." Overall, the most populated position is "Nurse" while the costliest is "Medical Officer."

## Top 100 Job Titles Ranked by Total Cash Payout (FY2016)

| JOB TITLE | TOTAL CASH | EMPLOYEE <br> COUNT | OVER <br> $\$ 100 K$ | TOP PAY |
| :--- | :--- | :--- | :--- | :--- | | CORRESPONDING AGENCY |
| ---: |


| JOB TITLE | TOTAL CASH | EMPLOYEE COUNT | $\begin{aligned} & \text { OVER } \\ & \$ 100 \mathrm{~K} \end{aligned}$ | TOP PAY | CORRESPONDING AGENCY |
| :---: | :---: | :---: | :---: | :---: | :---: |
| CONTACT REPRESENTATIVE | \$1,325,199,086 | 26,497 | 33 | \$127,483 | SOCIAL SECURITY ADMINISTRATION |
| CONTRACTING | \$1,243,212,857 | 12,721 | 5,530 | \$233,556 | FEDERAL DEPOSIT INSURANCE CORPORATION |
| GENERAL ENGINEERING | \$1,227,095,862 | 9,656 | 7,852 | \$320,055 | NATIONAL AERONAUTICS AND SPACE ADMINISTRATION |
| PHARMACIST | \$1,160,283,718 | 10,143 | 8,640 | \$225,000 | DEPARTMENT OF HEALTH AND HUMAN SERVICES |
| FINANCIAL ADMINISTRATION AND PROGRAM | \$1,126,892,900 | 12,581 | 4,077 | \$275,000 | FEDERAL DEPOSIT INSURANCE CORPORATION |
| SOCIAL WORK | \$1,077,456,648 | 14,644 | 638 | \$155,500 | DEPARTMENT OF JUSTICE |
| INTERNAL REVENUE AGENT | \$1,068,589,745 | 10,400 | 6,247 | \$168,700 | DEPARTMENT OF TREASURY |
| CORRECTIONAL OFFICER | \$1,042,880,674 | 18,700 | 23 | \$171,396 | DEPARTMENT OF EDUCATION |
| PATENT EXAMINING | \$1,039,469,644 | 8,797 | 6,340 | \$177,502 | DEPARTMENT OF COMMERCE |
| ACCOUNTING | \$899,650,347 | 8,108 | 4,241 | \$273,563 | FEDERAL HOUSING FINANCE AGENCY |
| MEDICAL SUPPORT ASSISTANCE | \$894,030,151 | 22,184 | - | \$84,400 | DEPARTMENT OF VETERANS AFFAIRS |
| VETERANS CLAIMS EXAMINING | \$843,005,952 | 12,051 | 602 | \$160,187 | DEPARTMENT OF VETERANS AFFAIRS |
| FINANCIAL INSTITUTION EXAMINING | \$729,511,486 | 6,062 | 3,670 | \$282,928 | FEDERAL HOUSING FINANCE AGENCY |
| PRACTICAL NURSE | \$725,869,915 | 15,354 | - | \$73,864 | DEPARTMENT OF VETERANS AFFAIRS |
| PSYCHOLOGY | \$716,037,697 | 7,823 | 3,758 | \$253,650 | DEPARTMENT OF HEALTH AND HUMAN SERVICES |
| TRANSPORTATION SPECIALIST | \$701,206,647 | 7,152 | 3,224 | \$187,305 | DEPARTMENT OF TRANSPORTATION |
| SOCIAL SCIENCE | \$681,869,058 | 8,113 | 1,583 | \$221,321 | DEPARTMENT OF HEALTH AND HUMAN SERVICES |
| INTELLIGENCE | \$661,031,024 | 6,407 | 3,550 | \$213,816 | DEPARTMENT OF JUSTICE |
| FORESTRY TECHNICIAN | \$657,070,657 | 16,711 | 3 | \$107,833 | DEPARTMENT OF INTERIOR |
| GENERAL PHYSICAL SCIENCE | \$650,197,440 | 5,513 | 4,031 | \$249,885 | DEPARTMENT OF INTERIOR |
| AEROSPACE ENGINEERING | \$641,022,784 | 5,079 | 4,316 | \$189,759 | DEPARTMENT OF TRANSPORTATION |
| BUDGET ANALYSIS | \$611,348,164 | 6,298 | 2,817 | \$232,879 | SECURITIES AND <br> EXCHANGE COMMISSION |
| ADMINISTRATIVE OFFICER | \$607,012,615 | 7,088 | 1,829 | \$218,654 | DEPARTMENT OF TREASURY |
| SECURITY ADMINISTRATION | \$576,519,344 | 6,008 | 2,565 | \$231,746 | NATIONAL CREDIT UNION ADMINISTRATION |
| AUDITING | \$557,713,645 | 5,252 | 3,040 | \$265,000 | FEDERAL DEPOSIT <br> INSURANCE CORPORATION |
| ECONOMIST | \$509,041,782 | 4,379 | 2,881 | \$265,000 | FEDERAL DEPOSIT INSURANCE CORPORATION |
| TAX EXAMINING | \$507,973,705 | 10,486 | - | \$95,577 | DEPARTMENT OF TREASURY |
| SECRETARY | \$492,527,489 | 9,450 | 17 | \$132,787 | DEPARTMENT OF TREASURY |


| JOB TITLE | TOTAL CASH | EMPLOYEE COUNT | OVER <br> \$100K | TOP PAY | CORRESPONDING AGENCY |
| :---: | :---: | :---: | :---: | :---: | :---: |
| NURSING ASSISTANT | \$490,664,733 | 13,085 | - | \$56,345 | DEPARTMENT OF VETERANS AFFAIRS |
| AVIATION SAFETY | \$488,375,156 | 4,296 | 3,131 | \$187,800 | DEPARTMENT OF TRANSPORTATION |
| CHEMISTRY | \$471,924,484 | 4,242 | 2,612 | \$270,000 | DEPARTMENT OF HEALTH AND HUMAN SERVICES |
| HEALTH AID AND TECHNICIAN | \$442,489,432 | 10,115 | 1 | \$119,794 | DEPARTMENT OF HEALTH AND HUMAN SERVICES |
| POLICE | \$419,071,398 | 6,658 | 443 | \$167,350 | DEPARTMENT OF TREASURY |
| CUSTODIAL WORKING | \$417,436,368 | 12,596 | - | \$83,313 | DEPARTMENT OF VETERANS AFFAIRS |
| PARALEGAL SPECIALIST | \$404,762,481 | 5,018 | 782 | \$171,325 | DEPARTMENT OF HEALTH AND HUMAN SERVICES |
| PUBLIC HEALTH PROGRAM SPECIALIST | \$398,968,692 | 3,866 | 2,337 | \$212,000 | DEPARTMENT OF HEALTH AND HUMAN SERVICES |
| ENVIRONMENTAL PROTECTION SPECIALIST | \$389,298,280 | 3,496 | 2,372 | \$185,100 | DEPARTMENT OF ENERGY |
| CIVIL ENGINEERING | \$381,920,856 | 3,977 | 1,528 | \$183,846 | DEPARTMENT OF COMMERCE |
| MAINTENANCE MECHANIC | \$380,113,667 | 7,073 | 7 | \$114,738 | DEPARTMENT OF JUSTICE |
| LEGAL ASSISTANCE | \$370,787,405 | 6,982 | 1 | \$143,543 | PRESIDIO TRUST |
| PUBLIC AFFAIRS | \$357,154,796 | 3,510 | 1,751 | \$229,333 | FEDERAL DEPOSIT INSURANCE CORPORATION |
| MEDICAL TECHNOLOGIST | \$352,647,707 | 5,041 | 242 | \$153,606 | DEPARTMENT OF VETERANS AFFAIRS |
| LOAN SPECIALIST | \$348,211,450 | 4,490 | 481 | \$177,104 | DEPARTMENT OF AGRICULTURE |
| CONSUMER SAFETY | \$339,473,037 | 3,499 | 1,590 | \$247,276 | DEPARTMENT OF HEALTH AND HUMAN SERVICES |
| FOREIGN AFFAIRS | \$324,888,316 | 2,787 | 2,073 | \$199,700 | DEPARTMENT OF STATE |
| STATISTICS | \$319,973,766 | 3,166 | 1,582 | \$238,499 | DEPARTMENT OF HEALTH AND HUMAN SERVICES |
| EMERGENCY MANAGEMENT SPECIALIST | \$317,857,138 | 3,519 | 1,163 | \$225,360 | DEPARTMENT OF HEALTH AND HUMAN SERVICES |
| ELECTRONICS ENGINEERING | \$316,992,868 | 2,554 | 2,126 | \$204,140 | NATIONAL AERONAUTICS AND SPACE ADMINISTRATION |
| HEALTH INSURANCE ADMINISTRATION | \$315,434,980 | 2,891 | 1,967 | \$161,700 | DEPARTMENT OF HEALTH AND HUMAN SERVICES |
| GENERAL LEGAL AND KINDRED ADMINISTRATION | \$314,432,245 | 5,356 | 87 | \$163,779 | DEPARTMENT OF VETERANS AFFAIRS |
| DENTAL OFFICER | \$313,484,764 | 1,926 | 1,514 | \$337,925 | DEPARTMENT OF HEALTH AND HUMAN SERVICES |
| PARK RANGER | \$311,058,692 | 5,349 | 367 | \$185,100 | DEPARTMENT OF INTERIOR |
| BIOLOGICAL SCIENCE TECHNICIAN | \$310,235,419 | 7,794 | 3 | \$110,256 | ENVIRONMENTAL PROTECTION AGENCY |
| ADMINISTRATIVE LAW JUDGE | \$299,963,719 | 1,864 | 1,862 | \$184,799 | DEPARTMENT OF HEALTH AND HUMAN SERVICES |
| INTERNAL REVENUE OFFICER | \$299,080,258 | 3,589 | 748 | \$160,300 | DEPARTMENT OF TREASURY |
| SOIL CONSERVATION | \$298,674,547 | 4,161 | 187 | \$160,300 | DEPARTMENT OF AGRICULTURE |


| JOB TITLE | TOTAL CASH | EMPLOYEE COUNT | $\begin{aligned} & \text { OVER } \\ & \$ 100 \mathrm{~K} \end{aligned}$ | TOP PAY | CORRESPONDING AGENCY |
| :---: | :---: | :---: | :---: | :---: | :---: |
| PHYSICIAN ASSISTANT | \$279,673,589 | 2,912 | 1,563 | \$153,606 | DEPARTMENT OF VETERANS AFFAIRS |
| HEARINGS AND APPEALS | \$275,622,562 | 2,679 | 1,423 | \$170,400 | DEPARTMENT OF HEALTH AND HUMAN SERVICES |
| GENERAL ARTS AND INFORMATION | \$271,753,698 | 3,128 | 1,117 | \$185,100 | DEPARTMENT OF HEALTH AND HUMAN SERVICES |
| DIAGNOSTIC RADIOLOGIC TECHNOLOGIST | \$270,589,162 | 4,368 | 36 | \$129,170 | DEPARTMENT OF VETERANS AFFAIRS |
| METEOROLOGY | \$264,819,081 | 2,594 | 1,392 | \$185,975 | DEPARTMENT OF TRANSPORTATION |
| ENGINEERING TECHNICAL | \$249,539,212 | 3,528 | 301 | \$163,035 | SECURITIES AND EXCHANGE COMMISSION |
| HEALTH SYSTEM SPECIALIST | \$240,849,956 | 2,653 | 882 | \$185,100 | DEPARTMENT OF VETERANS AFFAIRS |
| FINANCIAL CLERICAL AND ASSISTANCE | \$239,240,542 | 5,154 | 6 | \$137,926 | NATIONAL AERONAUTICS AND SPACE ADMINISTRATION |
| CONSUMER SAFETY INSPECTION | \$227,478,123 | 3,834 | - | \$91,433 | DEPARTMENT OF HEALTH AND HUMAN SERVICES |
| ENVIRONMENTAL ENGINEERING | \$226,795,119 | 2,049 | 1,513 | \$204,000 | ENVIRONMENTAL PROTECTION AGENCY |
| VETERINARY MEDICAL SCIENCE | \$225,164,756 | 2,267 | 883 | \$219,629 | DEPARTMENT OF HEALTH AND HUMAN SERVICES |
| SAFETY AND OCCUPATIONAL HEALTH MANAGEMENT | \$224,854,338 | 2,493 | 757 | \$222,782 | FEDERAL DEPOSIT INSURANCE CORPORATION |
| MICROBIOLOGY | \$223,883,769 | 2,107 | 1,113 | \$255,000 | DEPARTMENT OF HEALTH AND HUMAN SERVICES |
| FOOD SERVICE WORKING | \$221,246,886 | 6,923 | - | \$80,621 | DEPARTMENT OF VETERANS AFFAIRS |
| TELECOMMUNICATIONS | \$213,534,394 | 2,209 | 967 | \$231,656 | DEPARTMENT OF TREASURY |
| PHARMACY TECHNICIAN | \$211,776,156 | 4,930 | - | \$67,227 | DEPARTMENT OF VETERANS AFFAIRS |
| ELECTRONICS TECHNICAL | \$210,043,428 | 2,540 | 469 | \$164,555 | BROADCASTING BOARD OF GOVERNORS |
| HYDROLOGY | \$201,162,126 | 2,135 | 814 | \$185,100 | DEPARTMENT OF AGRICULTURE |
| FISH BIOLOGY | \$200,468,912 | 2,228 | 686 | \$185,100 | DEPARTMENT OF INTERIOR |
| GRANTS MANAGEMENT | \$193,715,548 | 1,974 | 925 | \$177,950 | DEPARTMENT OF HEALTH AND HUMAN SERVICES |
| DIETITIAN AND NUTRITIONIST | \$190,105,224 | 2,573 | 251 | \$207,060 | DEPARTMENT OF HEALTH AND HUMAN SERVICES |
| MEDICAL INSTRUMENT TECHNICIAN | \$185,294,046 | 3,256 | 9 | \$136,435 | DEPARTMENT OF VETERANS AFFAIRS |
| MANAGEMENT AND PROGRAM CLERICAL AND ASSISTANCE | \$184,719,697 | 3,625 | 2 | \$104,433 | DEPARTMENT OF LABOR |
| REALTY | \$183,519,747 | 2,107 | 586 | \$279,830 | PRESIDIO TRUST |
| PHYSICAL THERAPIST | \$180,853,089 | 2,177 | 193 | \$160,300 | DEPARTMENT OF VETERANS AFFAIRS |

SOURCE: U.S. OFFICE OF PERSONNEL MANAGEMENT AND U.S. POSTAL SERVICE PAYROLL DATA COMPILED BY OPENTHEBOOKS.COM VIA FREEDOM OF INFORMATION ACT. *JOB TITLES FROM THE U.S. POSTAL SERVICE (USPS) ARE EXCLUDED FROM THE CHART AND ANALYSIS DUE TO THE INACCURATE DATA AND INCONSISTENCIES PROVIDED TO OPENTHEBOOKS.COM.

## CASE STUDY Lawyers

## TOTAL CASH: <br> \$4.79 BILLION <br> TOTAL EMPLOYEES: <br> 35,212 <br> AVERAGE COMPENSATION: <br> \$136,006

TOP ENTITIES:
DEPARTMENT OF JUSTICE $(11,161)$, SOCIAL SECURITY ADMINISTRATION $(3,655)$, DEPARTMENT OF TREASURY $(2,529)$

Of the 35,212 attorneys in the federal government, 1,361 make $\$ 200,000$ or more. Five of the top 10 highest-paid attorneys work for the Federal Housing Finance Agency. The Department of Justice employs 32 percent of all disclosed lawyers in the federal government.

Lawyers in the Federal Government by Job Title (FY2016)

| JOB TITLE | EMPLOYEE COUNT | SUM OF PAY |
| :--- | :--- | ---: |
| GENERAL ATTORNEY | 34,140 | $\$ 4,647,322,662$ |
| PATENT ATTORNEY | 413 | $\$ 70,736,049$ |
| TAX LAW SPECIALIST | 474 | $\$ 47,246,352$ |
| ATTORNEY | 169 | $\$ 22,325,821$ |
| HONOR PROGRAM ATTORNEY | 16 | $\$ 1,433,467$ |

SOURCE: U.S. OFFICE OF PERSONNEL MANAGEMENT AND U.S. POSTAL SERVICE PAYROLL DATA COMPILED BY OPENTHEBOOKS.COM VIA FREEDOM OF INFORMATION ACT REQUEST.

## CASE STUDY <br> Interior Design

## TOTAL CASH: <br> TOTAL EMPLOYEES: <br> AVERAGE COMPENSATION: <br> \$22.08 MILLION

## TOP ENTITIES:

DEPARTMENT OF VETERANS AFFAIRS (171), GENERAL SERVICES ADMINISTRATION (42), DEPARTMENT OF STATE (24)

The Department of State displayed the most egregious trends in regards to interior designers, doling out - on average - $\$ 122,093$ to each of its 24 interior designers. The highest-paid interior design employees, however, worked for the Department of Treasury, earning $\$ 132,438$, on average. In all, the federal government paid 40 interior designers more than $\$ 100,000$ each.

Top Five Highest-Paid Federal Public Affairs and Marketing Employees (FY2016)

| NAME | TOTAL CASH | JOB TITLE | AGENCY |
| :--- | :--- | :--- | ---: |
| ERIN SMITH GARWOOD | $\$ 152,687$ | INTERIOR DESIGN | DEPARTMENT OF TREASURY |
| LAURA L ROGERS | $\$ 145,162$ | INTERIOR DESIGN | DEPARTMENT OF STATE |
| SHARON THERESE KROSZKEWICZ | $\$ 145,162$ | INTERIOR DESIGN | DEPARTMENT OF STATE |
| LORI G KNEE | $\$ 141,555$ | INTERIOR DESIGN | DEPARTMENT OF STATE |
| ELISE K SCHOLAR | $\$ 141,555$ | INTERIOR DESIGN | DEPARTMENT OF STATE |

[^2]
## CASE STUDY Medical Officers

## total CASH: <br> \$7.03 BILLION <br> TOTAL EMPLOYEES: <br> AVERAGE COMPENSATION: <br> TOP ENTITIES: <br> DEPARTMENT OF VETERANS AFFAIRS (26,382), DEPARTMENT OF HEALTH AND HUMAN SERVICES $(5,989)$, DEPARTMENT OF JUSTICE (217)

While 81 percent of all federal medical officers worked at the Department of Veterans Affairs, the remaining medical officers were employed across 18 different departments and independent agencies including the Office of Personnel Management, the Social Security Administration, the Environmental Protection Agency, and the Department of Energy. To see further analysis on Medical Officers and other physicians, see the case study on the Department of Veterans Affairs on page 26.

## CASE STUDY

## Public Affairs and Marketing

## TOTAL CASH: <br> total EMPLOYEES <br> AVERAGE COMPENSATION: <br> \$368.41 MILLION <br> 3,618 <br> TOP ENTITIES: <br> DEPARTMENT OF AGRICULTURE (544), DEPARTMENT OF INTERIOR (357), DEPARTMENT OF HEALTH AND HUMAN SERVICES (316)

Public relations and marketing employees are widespread throughout the federal government - 70 departments and independent agencies employ workers in this field. Roughly half of these employees - 1,807-made six-figure salaries. For more information, read our OpenTheBooks Oversight Report: The Department of Self-Promotion.

Growth of Federal Public Affairs and Marketing Employees (FY2012-2016)

| YEAR | EMPLOYEE COUNT | TOTAL PAY | NUMBER <br> OVER \$100K |
| :--- | :--- | :--- | ---: |
| 2012 | 3,340 | $\$ 329$ MILLION | 1,501 |
| 2013 | 3,452 | $\$ 339$ MILLION | 1,547 |
| 2014 | 3,438 | $\$ 337$ MILLION | 1,558 |
| 2015 | 3,458 | $\$ 343$ MILLION | 1,600 |
| 2016 | 3,618 | $\$ 368$ MILLION | 1,807 |

SOURCE: U.S. OFFICE OF PERSONNEL MANAGEMENT AND U.S. POSTAL SERVICE PAYROLL DATA COMPILED BY OPENTHEBOOKS.COM VIA FREEDOM OF INFORMATION ACT REQUEST.

Top Five Highest-Paid Federal Public Affairs and Marketing Employees (FY2016)

| NAME | TOTAL CASH | JOB TITLE | AGENCY |
| :--- | :--- | :--- | ---: |
| JAMES P COCHRANE | $\$ 250,335$ | CHIEF MARKETING <br> AND SALES OFFICER | UNITED STATES POSTAL SERVICE |
| STEPHEN J KATSANOS | $\$ 229,333$ | PUBLIC AFFAIRS | FEDERAL DEPOSIT INSURANCE CORPORATION |
| TITUS S SIMMONS | $\$ 215,428$ | PUBLIC AFFAIRS | FEDERAL DEPOSIT INSURANCE CORPORATION |
| CHRISTINE D QUINN | $\$ 208,982$ | PUBLIC AFFAIRS | FARM CREDIT ADMINISTRATION |
| JOSEPH ADAMOLI | $\$ 197,924$ | PUBLIC AFFAIRS | DEPARTMENT OF TREASURY |

SOURCE: U.S. OFFICE OF PERSONNEL MANAGEMENT AND U.S. POSTAL SERVICE PAYROLL DATA COMPILED BY OPENTHEBOOKS.COM VIA FREEDOM OF INFORMATION ACT REQUEST.

## CASE STUDY <br> Photography

## TOTAL CASH: <br> TOTAL EMPLOYEES: <br> AVERAGE COMPENSATION: <br> \$19.71 MILLION <br> 246 <br> \$80,125

## TOP ENTITIES:

DEPARTMENT OF JUSTICE (97), DEPARTMENT OF VETERANS AFFAIRS (60), AND SMITHSONIAN INSTITUTION (21)

Employees in "Photography" and "Offset Photography" worked in a wide variety of departments and independent agencies, receiving an average compensation of $\$ 80,125$. Three of the top five most highly compensated photographers worked in the Federal Bureau of Investigation (FBI) - a division of the Department of Justice - with their names redacted. In total, 37 photographers received compensation greater than $\$ 100,000$.

Top Five Highest-Paid Federal Photographers (FY2016)

| NAME | TOTAL CASH | JOB TITLE | AGENCY |
| :--- | :--- | :--- | ---: |
| NAME WITHHELD BY AGENCY | $\$ 157,971$ | PHOTOGRAPHY | DEPARTMENT OF JUSTICE |
| NAME WITHHELD BY AGENCY | $\$ 138,691$ | PHOTOGRAPHY | DEPARTMENT OF JUSTICE |
| NAME WITHHELD BY AGENCY | $\$ 136,546$ | PHOTOGRAPHY | DEPARTMENT OF HOMELAND SECURITY |
| LORENE R EMERSON | $\$ 126,244$ | PHOTOGRAPHY | SMITHSONIAN INSTITUTION |
| NAME WITHHELD BY AGENCY | $\$ 124,171$ | PHOTOGRAPHY | DEPARTMENT OF JUSTICE |

SOURCE: U.S. OFFICE OF PERSONNEL MANAGEMENT AND U.S. POSTAL SERVICE PAYROLL DATA COMPILED BY OPENTHEBOOKS.COM VIA FREEDOM OF INFORMATION ACT REQUEST.

## CASE STUDY Landscaping and Gardening

## TOTAL CASH: <br> \$44.13 MILLION <br> total employees: AVERAGE COMPENSATION: <br> 650 <br> TOP ENTITIES: <br> DEPARTMENT OF INTERIOR (269), DEPARTMENT OF VETERANS AFFAIRS (180), DEPARTMENT OF AGRICULTURE (109)

This classification includes two job titles: "Landscape Architecture" and "Gardening." Average compensation for a "Landscape Architecture" employee was $\$ 90,993$ - these positions are typically held by degreed professionals with credentials in planning and designing landscapes. Gardeners, however, received $\$ 51,268$ on average. Ten departments and independent agencies hired landscaping and gardening workers. A total 75 landscape architects earned more than \$100,000 each in FY2016.

Top Five Highest-Paid Federal Landscaping and Gardening Employees (FY2016)

| NAME | TOTAL CASH | JOB TITLE |  |
| :--- | :--- | :--- | ---: |
| ROBERT E SNIECKUS | $\$ 160,300$ | LANDSCAPE ARCHITECTURE | DEPARTMENT OF AGRICULTURE |
| ANDREW R LAMENDOLA | $\$ 142,153$ | LANDSCAPE ARCHITECTURE | DEPARTMENT OF VETERANS AFFAIRS |
| CHRISTIAN D GABRIEL | $\$ 141,555$ | LANDSCAPE ARCHITECTURE | GENERAL SERVICES ADMINISTRATION |
| ALAIN C DEVERGIE | $\$ 141,555$ | LANDSCAPE ARCHITECTURE | DEPARTMENT OF STATE |
| TODD D ALEXANDER | $\$ 140,957$ | LANDSCAPE ARCHITECTURE | DEPARTMENT OF INTERIOR |

SOURCE: U.S. OFFICE OF PERSONNEL MANAGEMENT AND U.S. POSTAL SERVICE PAYROLL DATA COMPILED BY OPENTHEBOOKS.COM VIA FREEDOM OF INFORMATION ACT REQUEST.

## CASE STUDY

## Engineers

## TOTAL CASH:

TOTAL EMPLOYEES:
AVERAGE COMPENSATION:
\$4.04 BILLION
37,136
\$108,768

## TOP ENTITIES:

NATIONAL AERONAUTICS AND SPACE ADMINISTRATION (10,221), DEPARTMENT OF TRANSPORTATION $(5,447)$, DEPARTMENT OF INTERIOR $(3,351)$

In the U.S. Postal Service (USPS) alone there are 818 engineers earning a combined $\$ 67.8$ million. Additionally, $\$ 414,082$ went to engineers in the Office of Navajo and Hopi Indian Relocation. Some of the more curious job titles in the engineering sector include "Bus Systems Engineer," "Fire Protection Engineering," "Human Factors Engineering," and "Stationary Engineer."

Positions in the engineering category range from highly paid "Nuclear Engineers" to novice "Unlicensed Junior Engineers."

Engineers in the Federal Government by Job Title (FY2016)

| JOB TITLE | EMPLOYEE COUNT | TOTAL CASH |
| :--- | :--- | ---: |
| GENERAL ENGINEERING | 9,656 | $\$ 1,227,095,862$ |
| AEROSPACE <br> ENGINEERING | 5,079 | $\$ 641,022,784$ |
| CIVIL ENGINEERING | 3,977 | $\$ 381,920,856$ |
| ELECTRONICS <br> ENGINEERING | 2,554 | $\$ 316,992,868$ |
| ENGINEERING TECHNICAL | 3,528 | $\$ 249,539,212$ |

SOURCE: U.S. OFFICE OF PERSONNEL MANAGEMENT AND U.S. POSTAL SERVICE PAYROLL DATA COMPILED BY OPENTHEBOOKS.COM VIA FREEDOM OF INFORMATION ACT REQUEST.

## CASE STUDY <br> Laundry

## TOTAL CASH:

\$38.79 MILLION

TOTAL EMPLOYEES:
1,052

AVERAGE COMPENSATION:
\$36,874

TOP ENTITIES:
DEPARTMENT OF VETERANS AFFAIRS (971), DEPARTMENT OF JUSTICE (77), DEPARTMENT OF HEALTH AND HUMAN SERVICES (2)

This field includes all workers employed in "Laundry Machine Operating," "Laundry Operations Services," "Laundry Working," and "Miscellaneous Laundry, Dry Cleaning, and Pressing." The Department of Veterans Affairs employs 92 percent of federal laundry workers for $\$ 33.9$ million. Still, $\$ 4.8$ million in laundry workers' compensation went to employees in four other departments.

Top Five Highest-Paid Federal Laundry Employees (FY2016)

| NAME | TOTAL CASH | JOB TITLE |  |
| :--- | :--- | :--- | :--- |
| LISA L DELAPORTE | $\$ 101,694$ | LAUNDRY OPERATIONS SERVICES | DEPARTMENT OF VETERANS AFFAIRS |
| DAVID LEE SANCHEZ | $\$ 100,550$ | LAUNDRY OPERATIONS SERVICES | DEPARTMENT OF VETERANS AFFAIRS |
| GEORGE F KERR | $\$ 98,590$ | LAUNDRY OPERATIONS SERVICES | DEPARTMENT OF VETERANS AFFAIRS |
| WILLIAM J WALKER | $\$ 85,519$ | LAUNDRY OPERATIONS SERVICES | DEPARTMENT OF VETERANS AFFAIRS |
| JOHN D MCGUIRE | $\$ 81,532$ | LAUNDRY OPERATIONS SERVICES | DEPARTMENT OF VETERANS AFFAIRS |

[^3]
## CASE STUDY Funeral Directors

## TOTAL CASH: <br> \$19.49 MILLION

## TOTAL EMPLOYEES:

 268AVERAGE COMPENSATION:
\$72,730

## TOP ENTITIES:

## DEPARTMENT OF HEALTH AND HUMAN SERVICES

All federally employed funeral directors work in the Office of the Secretary of Health and Human Services (HHS). The average compensation for a federal funeral director was $\$ 72,730$. These 268 funeral directors were spread across 47 states and the U.S. Virgin Islands. The two highest-paid funeral directors - one in Missouri and one in Vermont - each made just over \$99,000 in FY2016. A spokesman for HHS confirmed that 187 of these funeral directors work with the Disaster Mortuary Operational Response Team (DMORT) on a temporary basis. These individuals are activated in times of need, and they are paid only for that active time.

CASE STUDY
Equal Employment Opportunity (EEO)

```
TOTAL CASH: TOTAL EMPLOYEES: AVERAGE COMPENSATION:
$389.01 MILLION 4,104 $94,778
```

```
TOP ENTITIES:
```

TOP ENTITIES:
EQUAL OPPORTUNITY EMPLOYMENT COMMISSION (841), DEPARTMENT OF LABOR (478),
EQUAL OPPORTUNITY EMPLOYMENT COMMISSION (841), DEPARTMENT OF LABOR (478),
DEPARTMENT OF VETERANS AFFAIRS (437)

```
DEPARTMENT OF VETERANS AFFAIRS (437)
```

Of all employees in this field, 38 percent ( 1,544 employees) earned more than $\$ 100,000$ each. The highest-paid employee in this field, Michael Moran, earned $\$ 224,514$ at the Federal Deposit Insurance Corporation (FDIC). A total of 13 departments and independent agencies hired over 100 Equal Opportunity Compliance staffers.

## CASE STUDY Entomology

TOTAL CASH: TOTAL EMPLOYEES: AVERAGE COMPENSATION: \$53.87 MILLION 570

DEPARTMENT OF AGRICULTURE (499), DEPARTMENT OF HEALTH AND HUMAN SERVICES (35), ENVIRONMENTAL PROTECTION AGENCY (20)

Entomology is a branch of zoology specifically concerned with the study of insects. Workers in this discipline are employed at seven different federal departments and independent agencies. The highest-paid entomologist, Charles Beard, works at the Department of Health and Human Services at the Centers for Disease Control and Prevention making \$196,950 a year. In total, 45 percent of entomologists made more than $\$ 100,000$ each in FY2016.

CASE STUDY
Sports Specialists

TOTAL CASH:
\$16.87 MILLION

TOTAL EMPLOYEES:
271

AVERAGE COMPENSATION:
\$62,249

## TOP ENTITIES:

DEPARTMENT OF JUSTICE (238), DEPARTMENT OF TRANSPORTATION (30), DEPARTMENT OF HOMELAND SECURITY (2)

In general, federal "Sports Specialists" engage in some variation of organizing and conducting group physical activities. Perhaps the most notable example, the U.S. Merchant Marine Academy, a subdivision of the Department of Transportation, hired all of their sports coaches as federal "Sports Specialists." Maureen White, the athletic director for the U.S. Merchant Marine Academy, made $\$ 140,008$ in FY2016, more than any other "Sports Specialist" in the federal government. All of the top seven "Sports Specialists," including White, worked at the Maritime Administration of the Department of Transportation in Kings Point, NY.

Top Five Highest-Paid Federal Sports Specialists (FY2016)

|  | TOTAL CASH | JOB TITLE |  |
| :--- | :--- | :--- | :--- |
| NAME | $\$ 140,008$ | SPORTS SPECIALIST | DEPARTMENT OF TRANSPORTATION |
| MAUREEN WHITE | $\$ 135,292$ | SPORTS SPECIALIST | DEPARTMENT OF TRANSPORTATION |
| MICHAEL G TOOP | $\$ 135,042$ | SPORTS SPECIALIST | DEPARTMENT OF TRANSPORTATION |
| MICHAEL G SMOLENS | $\$ 120,397$ | SPORTS SPECIALIST | DEPARTMENT OF TRANSPORTATION |
| THOMAS K GILL | $\$ 102,693$ | SPORTS SPECIALIST | DEPARTMENT OF TRANSPORTATION |
| SEAN M TEDESCO |  |  |  |

SOURCE: U.S. OFFICE OF PERSONNEL MANAGEMENT AND U.S. POSTAL SERVICE PAYROLL DATA COMPILED BY OPENTHEBOOKS.COM VIA FREEDOM OF INFORMATION ACT REQUEST.

## CASE STUDY

## Cooks and Food Service

TOTAL CASH:
\$411.91 MILLION
TOTAL EMPLOYEES:
10,402

## AVERAGE COMPENSATION:

\$39,599

## TOP ENTITIES:

DEPARTMENT OF VETERANS AFFAIRS $(8,191)$, DEPARTMENT OF JUSTICE $(1,560)$, DEPARTMENT OF INTERIOR (246)

While the federal government employs more than 10,000 workers in the food industry, 31 "Food Services" employees received more than $\$ 100,000$ each in FY2016. Of the top five highest-paid in the field, four worked in the Bureau of Prisons at the Department of Justice.

Top Five Highest-Paid Federal Cooks and Food Service Employees (FY2016)

| NAME | TOTAL CASH | JOB TITLE | AGENCY |
| :--- | :--- | :--- | :--- |
| KAREN S STILTNER | $\$ 136,622$ | FOOD SERVICES | DEPARTMENT OF JUSTICE |
| JUAN M SALAZAR | $\$ 126,983$ | FOOD SERVICES | DEPARTMENT OF JUSTICE |
| PATRICK J CROKER | $\$ 118,425$ | FOOD SERVICES | DEPARTMENT OF JUSTICE |
| KEVIN A COSTA | $\$ 117,175$ | FOOD SERVICES | DEPARTMENT OF JUSTICE |
| ERIC P SAMUELSON | $\$ 116,417$ | FOOD SERVICES | DEPARTMENT OF VETERANS AFFAIRS |

SOURCE: U.S. OFFICE OF PERSONNEL MANAGEMENT AND U.S. POSTAL SERVICE PAYROLL DATA COMPILED BY OPENTHEBOOKS.COM VIA FREEDOM OF INFORMATION ACT REQUEST.

## CASE STUDY Anthropology

## TOTAL CASH: TOTAL EMPLOYEES: AVERAGE COMPENSATION: <br> \$12.03 MILLION 124 \$97,040

TOP ENTITIES:
DEPARTMENT OF HEALTH AND HUMAN SERVICES (65), DEPARTMENT OF INTERIOR (35), SMITHSONIAN INSTITUTION (17)

The federal government employs 124 anthropologists, each working in an area specific to the department or agency. For example, anthropologists at the Department of Interior's National Park Service research the history, culture, and interests of groups tied to National Parks, such as native tribes. The highest-paid anthropologist was Douglas Ubelaker with the Smithsonian Institution, making $\$ 173,869$. In total, more than one-quarter of all federal anthropologists made more than $\$ 100,000$ each.

CASE STUDY Librarians

TOTAL CASH:
\$63.02 MILLION

TOTAL EMPLOYEES:
657

AVERAGE COMPENSATION:
\$95,915

## TOP ENTITIES:

DEPARTMENT OF HEALTH AND HUMAN SERVICES (166), DEPARTMENT OF VETERANS AFFAIRS (108), DEPARTMENT OF COMMERCE (53)

Of the 657 federally employed librarians, 276 (42 percent) made six-figure incomes. The top-paid librarian, Rhea Neville of the Federal Deposit Insurance Corporation (FDIC), made $\$ 232,870$. The Smithsonian Institution paid the largest two bonuses to librarians within the federal government, at $\$ 9,977$ and $\$ 8,000$. Eight librarians worked at the Internal Revenue Service (IRS) - their names have been redacted - making $\$ 97,253$, on average.

## CASE STUDY

## Archaeology

## TOTAL CASH: <br> \$71.66 MILLION <br> TOTAL EMPLOYEES: 973 <br> AVERAGE COMPENSATION: <br> \$73,645 <br> TOP ENTITIES: <br> DEPARTMENT OF INTERIOR (519), DEPARTMENT OF AGRICULTURE (408), DEPARTMENT OF ENERGY (20)

There were 71 federal archaeologists making more than $\$ 100,000$ in FY2016. Most worked in the Department of the Interior and the Department of Agriculture, however, six of the ten top-paid archaeologists worked for the Smithsonian. The duties of federal archaeologists are tailored towards the mission of each department or agency. For example, archaeologists at the Department of Agriculture are concerned with identifying plant remains found on artifacts or in areas under excavation. The top-paid archaeologist was William Fitzhugh who worked at the Smithsonian; he earned $\$ 173,869$.

## CASE STUDY

 Diet and NutritionTOTAL CASH:
\$190.11 MILLION

TOTAL EMPLOYEES:
2,573

AVERAGE COMPENSATION:
\$73,884

TOP ENTITIES:
DEPARTMENT OF VETERANS AFFAIRS (2,338), DEPARTMENT OF AGRICULTURE (130), DEPARTMENT OF HEALTH AND HUMAN SERVICES (93)

There were 251 "Diet and Nutrition" employees who made more than \$100,000 each, comprising nearly 10 percent of all diet and nutrition workers. The top-paid employee, the Director of the Office of Dietary Supplements at the National Institutes of Health, Paul Coates, made $\$ 207,060$ in FY2016. With 91 percent of diet and nutrition employees working at the Department of Veterans Affairs, their job is to provide "comprehensive evidenced based nutritional services for our Veterans and their families across VA's health care facilities."

Top Five Highest-Paid Federal Cooks and Food Service Employees (FY2016)

| NAME | TOTAL CASH | JOB TITLE | AGENCY |
| :--- | :--- | :--- | ---: |
| PAUL M COATES | $\$ 207,060$ | DIETITIAN AND NUTRITIONIST | DEPARTMENT OF HEALTH <br> AND HUMAN SERVICES |
| NAOMI KAY FUKAGAWA | $\$ 205,700$ | DIETITIAN AND NUTRITIONIST | DEPARTMENT OF AGRICULTURE |
| LINDSAY H ALLEN | $\$ 185,100$ | DIETITIAN AND NUTRITIONIST | DEPARTMENT OF AGRICULTURE |
| AMY F SUBAR | $\$ 164,901$ | DIETITIAN AND NUTRITIONIST | DEPARTMENT OF HEALTH |
| AND HUMAN SERVICES |  |  |  |



## PART 6

## FEDERAL EMPLOYEES BY DEPARTMENT AND INDEPENDENT AGENCY

The 1.97 million disclosed civil servants are employed across 122 departments and independent agencies. While one of every three departments and independent agencies employs 1,000 workers or more, the two largest entities (U.S. Postal Service and the Department of Veterans Affairs) employ more than half of the disclosed federal workforce. Furthermore, 89 percent of all federal employees work for the top 10 departments.

Top 25 Departments and Independent Agencies by Employee Count (FY2016)

| AGENCY | EMPLOYEE COUNT |
| :---: | :---: |
| UNITED STATES POSTAL SERVICE | 621,523 |
| DEPARTMENT OF VETERANS AFFAIRS | 372,614 |
| DEPARTMENT OF HOMELAND SECURITY | 183,963 |
| DEPARTMENT OF JUSTICE | 116,476 |
| DEPARTMENT OF AGRICULTURE | 96,476 |
| DEPARTMENT OF TREASURY | 92,103 |
| DEPARTMENT OF HEALTH AND HUMAN SERVICES | 86,452 |
| DEPARTMENT OF INTERIOR | 70,931 |
| SOCIAL SECURITY ADMINISTRATION | 64,358 |
| DEPARTMENT OF TRANSPORTATION | 55,135 |
| DEPARTMENT OF COMMERCE | 45,952 |
| NATIONAL AERONAUTICS AND SPACE ADMINISTRATION | 17,249 |
| DEPARTMENT OF LABOR | 15,724 |
| ENVIRONMENTAL PROTECTION AGENCY | 15,626 |
| DEPARTMENT OF ENERGY | 15,106 |
| DEPARTMENT OF STATE | 13,108 |
| GENERAL SERVICES ADMINISTRATION | 11,531 |
| DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT | 7,998 |
| FEDERAL DEPOSIT INSURANCE CORPORATION | 6,455 |
| OFFICE OF PERSONNEL MANAGEMENT | 5,357 |
| SMITHSONIAN INSTITUTION | 4,734 |
| SECURITIES AND EXCHANGE COMMISSION | 4,664 |
| DEPARTMENT OF EDUCATION | 4,359 |
| U.S. AGENCY FOR INTERNATIONAL DEVELOPMENT | 3,836 |
| SMALL BUSINESS ADMINISTRATION | 3,786 |

[^4]Throughout the list of 122 departments and independent agencies, we found entities that may not be familiar to many Americans. Still, these bureaucracies employ thousands of workers for billions of dollars in compensation.

Lesser Known Departments and Independent
Agencies by Total Cash (FY2016)

| AGENCY | EMPLOYEE <br> COUNT | TOTAL CASH |
| :--- | :--- | ---: |
| BROADCASTING BOARD <br> OF GOVERNORS | 1,523 | $\$ 158,194,836$ |
| NATIONAL CREDIT UNION <br> ADMINISTRATION | 1,212 | $\$ 146,871,225$ |
| PENSION BENEFIT GUARANTY <br> CORPORATION | 980 | $\$ 111,124,415$ |
| CORP FOR NATIONAL AND <br> COMMUNITY SERVICE | 657 | $\$ 55,348,640$ |
| PRESIDIO TRUST | 326 | $\$ 28,832,478$ |
| MILLENNIUM CHALLENGE <br> CORPORATION | 291 | $\$ 37,772,057$ |
| FEDERAL RETIREMENT <br> THRIFT INVESTMENT BOARD | 252 | $\$ 28,887,787$ |
| FEDERAL MEDIATION AND <br> CONCILIATION SERVICE | 226 | $\$ 25,550,717$ |
| MERIT SYSTEMS <br> PROTECTION BOARD | 225 | $\$ 27,927,713$ |
| FEDERAL MINE SAFETY AND <br> HEALTH REVIEW COMMISSION | 72 | $\$ 7,527,578$ |
| NATIONAL MEDIATION BOARD | 43 | $\$ 5,112,712$ |
| AFRICAN DEVELOPMENT <br> FOUNDATION | 41 | $\$ 4,282,207$ |
| DENALI COMMISSION | 25 | $\$ 2,905,319$ |
| MARINE MAMMAL COMMISSION | 22 | $\$ 2,845,950$ |
| COMMISSION OF FINE ARTS | 13 | $\$ 1,404,986$ |
| APPALACHIAN |  |  |
| REGIONAL COMMISSION | 7 | $\$ 910,608$ |

SOURCE: U.S. OFFICE OF PERSONNEL MANAGEMENT \& U.S. POSTAL SERVICE PAYROLL DATA COMPILED BY OPENTHEBOOKS.COM VIA FREEDOM OF INFORMATION ACT REQUEST.


UNITED STATES POSTAL SERVICE ${ }^{\circledR}$

CASE STUDY
United States Postal Service (USPS)
total employees: total base compensation: 392,403* \$22.79 BILLION

## MISSION:

The Postal Service shall have as its basic function the obligation to provide postal services to bind the Nation together through the personal, educational, literary, and business correspondence of the people. It shall provide prompt, reliable, and efficient services to patrons in all areas and shall render postal services to all communities.

## KEY FACTS:

- Average Compensation: \$58,078

Note: Because USPS refused to supply bonus and additional pay information, these figures only reflect base salary.

- Average Compensation with Benefits (est. 31 percent): \$76,082
- Number of Employees Earning Over \$100K: 3,104



## AMONG OUR FINDINGS:

- USPS employed 210,509 "Mail Carriers" including 143,337 city carriers and 67,172 rural carriers. It cost $\$ 8$ billion to compensate these carriers, making "Mail Carrier" the costliest job at the agency.
- The Postmaster General of the United States, Megan J. Brennan, was the top-paid employee in the agency, making a base salary of $\$ 285,240$.
- USPS employed 108 full-time PR and marketing employees at a total cost of $\$ 11.3$ million. On average, these workers made \$104,247 per year.
- Although the USPS operates as the largest disclosed federal employer, many other federal agencies contracted with FedEx and UPS instead. Other federal agencies paid FedEx and UPS $\$ 1.8$ billion over a three-year period (FY2014-FY2016). The United States Transportation Command, tasked with the job of transporting crucial materials and war machines, does not use USPS at all.
* IN DATA RETRIEVED FROM THE UNITED STATES POSTAL SERVICE, THERE WERE 229,120 DISCLOSED EMPLOYEES WITH A CASH COST OF LESS THAN \$100 EACH. FOR the sake of a More representative analysis, these individuals were exCLUDED IN THIS ANALYSIS.


## MISSION:

To fulfill President Lincoln's promise 'to care for him who shall have borne the battle, and for his widow, and his orphan' by serving and honoring the men and women who are America's veterans.

## KEY FACTS:

- Average Compensation: \$78,105
- Average Compensation with Benefits: \$102,317
- Number of Employees Earning Over \$100K: 73,948



## AMONG OUR FINDINGS:

- The VA employed 3,498 police officers in FY2016 costing \$172 million. All names and locations of these officers, however, were redacted. When asked about corresponding crime statistics, the VA was unable to provide any information on the number of crimes or incidents.
- At the VA, $\$ 22$ million worth of bonuses went to 38,292 employees.
- We found highly compensated employees with a range of job titles at the VA: Michael Spratt ("Photography") \$123,951, Kathleen Schamel ("Archaeology") \$141,555, and Lisa Delaporte ("Laundry Operations Services") \$101,694.
- There were 171 interior designers employed at the VA, making a total of $\$ 12.4$ million. Each designer received $\$ 73,374$, on average. The VA facility in Palo Alto, California, employed the most interior designers - nine in total. Palo Alto is the same facility that spent $\$ 300,000$ on a sculpture for blind veterans in 2016.
- Over a five-year period, the VA has hired 5,114 additional doctors. These additions represent the same 1-in-10 hiring ratio displayed at the VA in the past. From FY2015 to 2016, the VA made 20,711 new hires, and just 2,091 were doctors. In FY2016, the VA had 372,614 total employees, and just eight percent of these were doctors (medical officers, dental officers, optometrists, and podiatrists).

CASE STUDY
Department of Homeland Security (DHS)
TOTAL EMPLOYEES: TOTAL BASE COMPENSATION: 183,963

## MISSION:

With honor and integrity, we will safeguard the American people, our homeland, and our values.

KEY FACTS:

- Average Compensation: \$76,213
- Average Compensation with Benefits: \$99,839
- Number of Employees Earning Over \$100K: 37,607



## AMONG OUR FINDINGS:

- DHS paid out 50,996 bonuses totaling $\$ 53.8$ million. The average bonus at DHS was $\$ 1,055$ per employee.
- An interior designer at DHS whose name was withheld by the department received $\$ 114,650$ in FY2016. The designer worked for the Secret Service in Washington, D.C.
- There were 16 DHS employees with the job title "Photography." They averaged a $\$ 94,172$ salary, and five photographers made over $\$ 100,000$. The top-paid photographer at DHS whose name was withheld - made $\$ 136,546$ at the Secret Service, including a $\$ 2,250$ bonus.
- Among the highest-paid job titles based on average is "Veterinary Medical Science," employing nine workers at $\$ 1.3$ million total compensation cost, or $\$ 145,827$ per employee. The top earner, Lawrence Barrett, received $\$ 185,100$ as the director of the Plum Island Animal Disease Center in Orient, NY.
- Employees with the job title "General Inspection, Investigation, Enforcement, and Compliance Series" received more overall compensation than any other job title: $\$ 2.2$ billion in total.

CASE STUDY
Department of Justice (DOJ)

## total employees: total base compensation: 116,476

## MISSION:

To enforce the law and defend the interests of the United States according to the law; to ensure public safety against threats foreign and domestic; to provide federal leadership in preventing and controlling crime; to seek just punishment for those guilty of unlawful behavior; and to ensure fair and impartial administration of justice for all Americans.

## KEY FACTS:

- Average Compensation: \$87,921
- Average Compensation with Benefits: $\$ 115,177$
- Number of Employees Earning Over \$100K: 40,699



## AMONG OUR FINDINGS:

- The DOJ disclosed 36,425 bonuses, totaling $\$ 29$ million.
- There are 11,161 lawyers at the DOJ, receiving total compensation of $\$ 1.6$ billion. On average, these attorneys made $\$ 143,098$ each, and 91 percent made more than \$100,000 each.
- The three highest-paid employees at the Department of Justice were all medical officers. While the average wage for a medical officer was $\$ 166,140$, the highest-paid employee, Donald Lewis, chief psychiatrist for the Federal Bureau of Prisons, earned $\$ 260,000$.
- "Criminal Investigator" was the most common job at the DOJ and the costliest for taxpayers. The department paid out \$2.5 billion to these employees.
- There were 590 "Recreation Specialist" positions at the DOJ, receiving $\$ 37.5$ million. According to the Federal Bureau of Prisons website, the role of a "Recreation Specialist" is to "plan, organize, and administer recreational programs and activities for inmates in correctional institutions."
- The largest bonus at the DOJ - \$64,155 - was awarded to Lisa Phelan, a general attorney who is chief of the Washington Criminal I Section of the Antitrust Deivision. Her bonus exceeded the salaries received by 25,362 employees.
- Of the $\$ 10.2$ billion spent on compensation by the DOJ, the Federal Bureau of Investigation (FBI) spent the most ( $\$ 3.4$ billion), followed by the Bureau of Prisons ( $\$ 2.6$ billion), and the Executive Office of the U.S. Attorney (\$1.2 billion).


## MISSION:

Maintain a strong economy and create economic and job opportunities by promoting the conditions that enable economic growth and stability at home and abroad, strengthen national security by combating threats and protecting the integrity of the financial system, and manage the U.S. Government's finances and resources effectively.

## KEY FACTS:

- Average Compensation: \$80,970
- Average Compensation with Benefits: \$106,071
- Number of Employees Earning Over \$100K: 28,774



## AMONG OUR FINDINGS:

- One in 10 employees at the Department of Treasury received a bonus, totaling $\$ 8.6$ million to 9,578 employees.
- The top-paid employee was Bradley Linskens, receiving $\$ 272,200$ in FY2016. Linskens worked in the office of Comptroller Currency as the "Financial Institution Examiner" for Wells Fargo during its recent fraud scandal. About a year after rising to this post, Linskens was "stripped... of his supervisory powers" due to his alleged mismanagement of the situation.
- A total of 15 employees at Treasury work in "Buffing and Polishing." Of the $\$ 1$ million spent on employees who polish coins, $\$ 89,048$ went to one worker. All 15 "Buffing and Polishing" employee names were withheld.
- The Internal Revenue Service (IRS) employees received 79 percent of total Treasury compensation ( $\$ 5.9$ billion) for its 77,116 employees. All employee names were redacted. The job title with the largest gross pay at Treasury was "Internal Revenue Agent." These agents received a total of \$1.1 billion, and an average of \$102,749 per employee. Further, "Internal Revenue Officers" made a total of \$299.1 million.
- Treasury paid $\$ 22.9$ million for its 199 "Public Affairs" employees. On average, each "Public Affairs" employee received $\$ 115,167$. Most of these employees work at the IRS, 151 "Public Affairs" employees made a total of $\$ 17.4$ million.
- Three "Forestry" employees worked at the IRS making $\$ 109,840$ each, on average. The U.S. tax code deals in part with forests and wooded areas, therefore, the IRS employs forestry workers to handle its implementation.
- Treasury paid out most of its bonuses to employees who work in the U.S. Mint. Employees in that division alone made \$2.8 million, collectively.

CASE STUDY
Department of Health and Human Services (HHS)

TOTAL EMPLOYEES: 86,452

## MISSION:

To enhance the health and well-being of Americans by providing for effective health and human services and by fostering sound, sustained advances in the sciences underlying medicine, public health, and social services.

## KEY FACTS:

- Average Compensation: \$96,609
- Average Compensation with Benefits: \$126,558
- Number of Employees Earning Over \$100K: 39,269



## AMONG OUR FINDINGS:

- HHS awarded 14,131 bonuses, totaling approximately $\$ 12$ million.
- The 5,989 "Medical Officers" collectively received \$917.6 million - more than any other category of HHS employee.
- Two employees, Laura Cheever and Giovanna Chiedi, each received a $\$ 64,785$ bonus. Cheever was a "Medical Officer" and Chiedi was the "Principal Deputy Inspector General" at the Office of the Inspector General.
- "Administrative Law Judges" received the highest average pay, at $\$ 161,519$. The total cash cost of these employees was $\$ 17.9$ million.
- Nineteen photographers at HHS received an average pay of $\$ 79,216$ for a collective total of $\$ 1.5$ million. Seven of these photographers, however, made more than $\$ 100,000$ each.
- "Recreation/Creative Arts Therapists" at HHS cost the department a compensation total of $\$ 1.2$ million. Separately, "Recreation Specialists" at HHS made $\$ 728,361$.
- The Food and Drug Administration (FDA) paid out nearly one-quarter of all department compensation, totaling \$2.1 billion.



## MISSION:

To protect human health and the environment.

## KEY FACTS:

- Average Compensation: \$113,545
- Average Compensation With Benefits: \$148,744
- Number of Employees Earning Over \$100K: 11,344



## AMONG OUR FINDINGS:

- The EPA granted 12,157 bonuses amounting to $\$ 21.7$ million, or \$1,783 each, on average.
- The 1,050 "General Attorneys" at the EPA earned $\$ 146.8$ million, making it the fifth-costliest job title at the agency. On average, these attorneys made $\$ 139,814$ each.
- The EPA spent $\$ 18.9$ million on 168 economists to study "the application of the principles of economics to the study of how environmental and natural resources are developed and managed."
- A total of 196 "Public Affairs" employees at the EPA earned $\$ 21.7$ million with an average salary of $\$ 110,755$. The two top-paid public affairs employees made $\$ 163,300$ each. Nearly three-quarters of these employees made six-figures.
- "Entomology" employees received a total of $\$ 1.8$ million, and 60 percent of them made more than $\$ 100,000$ each. The highest-paid employee in the entomological field was Donald Atwood, receiving $\$ 118,822$. Atwood specializes in the analyzation of the pesticide industry.
- Eight employees at the EPA had the "Community Planning" job description. On average, these employees received $\$ 91,069$ each. As the most highly compensated community planner, Todd BenDor worked as a tribal coordinator, serving as a liaison between the EPA's Tribal Trust and Assistance Unit, and Native American tribes in the Seattle area. BenDor drew $\$ 123,759$ in compensation in FY2016.


## MISSION:

To ensure America's security and prosperity by addressing its energy, environmental and nuclear challenges through transformative science and technology solutions.

## KEY FACTS:

- Average Compensation: \$111,515
- Average Compensation With Benefits: \$146,085
- Number of Employees Earning Over \$100K: 9,299



## AMONG OUR FINDINGS:

- The "General Engineering" job title is the most common at the DOE employing 1,414 workers. Therefore, general engineers receive the most compensation, totaling $\$ 185$ million, collectively.
- There were 6,932 bonuses paid out by the DOE, totaling $\$ 8.08$ million. The average bonus amounted to $\$ 1,165$.
- The largest bonus paid out by the DOE $(\$ 64,785)$ was given to three different individuals. Two of these employees worked in "Nuclear Engineering" while the third worked in "Program Management."
- More than one-quarter of DOE employees are located in Washington, D.C. Further, DOE employees are located in 43 states including Washington (1,991 employees), Oregon (1,330 employees), Maryland (1,034 employees), New Mexico (863 employees), and Colorado (820 employees).
- There are 127 employees labeled as "Foreign Affairs" receiving a total of $\$ 16.5$ million. They are tasked with the, "primary responsibility for coordinating the efforts of diverse elements in the Department to ensure a unified voice in our international energy policy."
- The DOE employs three historians, including "Executive Secretariat" Terrence Fehner $(\$ 141,555)$. Fehner is best known for his accounts of the Nevada Test Site and how the department affected the Cold War.



## MISSION:

Create a more secure, democratic, and prosperous world for the benefit of the American people and the international community.

## KEY FACTS:

- Average Compensation: \$100,0555
- Average Compensation With Benefits: \$131,072
- Number of Employees Earning Over \$100K: 6,753



## AMONG OUR FINDINGS:

- The employee receiving the largest salary in FY2016 at the State Department was then-Secretary of State John Kerry, with a salary of $\$ 199,700$. The second highest recipient, Jerry Horton, received \$185,100 for "Information Technology Management."
- The Department of State paid out $\$ 704,155$ in bonuses to 1,156 employees.
- There were 24 interior designers at the State Department working for an average cash cost of $\$ 122,093$. In total, 21 out of 24 interior design employees made over $\$ 100,000$ each - all of these top-paid designers were located in Virginia or Washington, D.C.
- Employees with the "Financial Management" job title made the most money on average at the State Department, bringing in $\$ 155,589$. These employees work on the complex financial activities, which occur "in approximately 270 locations in 180 countries."
- Eleven "Museum Curators" worked at the State Department, each making more than $\$ 100,000$. These individuals mostly deal with historical artifacts owned by the Department of State such as a desk once owned by President Thomas Jefferson. Marcee Craighill, the highest-paid "Museum Curator," received $\$ 153,702$ in FY2016.
- There were 65 architects at the State Department, and 58 of them made over \$100,000 each. On average, these architects received $\$ 126,939$, and four architects received the top salary of $\$ 160,300$.

CASE STUDY
Department of Housing and Urban Development (HUD)

TOTAL EMPLOYEES: 7,998<br>TOTAL BASE COMPENSATION: \$846.62 MILLION

## MISSION:

To create strong, sustainable, inclusive communities and quality affordable homes for all. HUD is working to strengthen the housing market to bolster the economy and protect consumers; meet the need for quality affordable rental homes; utilize housing as a platform for improving quality of life; build inclusive and sustainable communities free from discrimination, and transform the way HUD does business.

## KEY FACTS:

- Average Compensation: \$105,853
- Average Compensation With Benefits: \$138,668
- Number of Employees Earning Over \$100K: 4,605



## AMONG OUR FINDINGS:

- Half of all HUD employee received bonuses totaling \$3.3 million. Of those employees, 1,499 worked in "General Business and Industry" positions.
- Each of the 24 "Public Affairs" employees at HUD earned $\$ 127,694$ on average. Of all these employees, 87 percent made more than $\$ 100,000$ in total cash. The highest-paid employee in this category was Brian Sullivan, a "Supervisory Public Affairs Specialist" who made $\$ 161,800$.
- The top-paid employee at HUD was Secretary Julian Castro. He made $\$ 199,700$ in FY2016. Chosen by President Barack Obama in 2014 to lead the department, Castro was later considered a serious option for a vice-presidential candidate to Hillary Clinton.
- HUD also employed 366 "General Attorneys" at an average compensation of $\$ 133,376$. Of these attorneys, 92 percent made over $\$ 100,000$. The collective cost of compensating these attorneys totaled $\$ 48.8$ million.


# ABOUT AMERICAN TRANSPARENCY EVERY DIME. ONLINE. IN REAL TIME. 

Our mission is to post online "every dime" taxed and spent by federal, state and local units of government across America. We use the latest in technology to display the spending, including the first-to-market mobile app - Open The Books - which hyperlocalized all disclosed United States Government checkbook spending since 2000.

## Download the OpenTheBooks app here: http://www.openthebooks.com/mobileapp/

Through our public charity at American Transparency (website: www.OpenTheBooks.com), we've created the world's largest private repository of government spending. Our big data specialists have captured 3.5 billion individual public expenditures.

Not only do we open the books, we audit the books. On a quarterly basis, we publish OpenTheBooks Oversight Reports.

## Recent investigations include:

Federal \& State Government's Gender Hiring Gap, National Foundation on the Arts and Humanities; Ivy League, Inc.; Federal Funding of America's Sanctuary Cities; The Militarization of America; Veterans Affairs - The VA Scandal Two Years Later; Truth in Lending - the U.S. Small Business Administration's \$24.2 Billion Failed Loan Portfolio; The Department of SelfPromotion - Quantifying \$4.4 Billion in Federal Public Relations; U.S. Environmental Protection Agency; Lawyered Up - 25,000 Federal Lawyers Cost \$26.2 Billion Since 2007; U.S. Export Import Bank; Federal Funding of the Fortune 100; U.S. Small Business Administration's Lending to the Wealthy Lifestyle; and Farm Subsidies in America's Urban Areas.

Visit OpenTheBooks.com to learn more and read these reports.


#### Abstract

The Board of Directors at American Transparency (OpenTheBooks.com) thanks our team: Adam Andrzejewski, Founder and Chief Executive Officer, authored this report. Matthew Tyrmand, Deputy Director, disseminated this report to national media. Craig Mijares, Chief Operating Officer at American Transparency, assembled and organized datasets. Frank Bruno, Director of Government Oversight managed our data investigation and oversight teams. Jessie Fox, Communications Specialist, helped draft and edit the report. Laura Reigle, Administrator, assisted our entire team.


## Research Interns included:

Moaz Al Nouri, Emporia State University, Emporia, Kansas; Patrick Farrell, Hillsdale College, Hillsdale, Michigan; Alec Mena, Hillsdale College, Hillsdale, Michigan; Madalen Strumpf, Purdue University, West Lafayette, Indiana; John Zachariah Shuster, Emory University, Atlanta, Georgia; Daniel Sutkowski, Loyola University, Chicago, Illinois.

This report quantifies federal transactions compiled at www. OpenTheBooks.com as a result of the Federal Funding Accountability and Transparency Act of 2006. To the extent the government makes mistakes in reporting inaccurate or incomplete data, our report will reflect these same mistakes.

© 2017 OpenTheBooks.com | A project of American Transparency 501(c)(3) All Rights Reserved.
200 S. Frontage Rd, Suite 304, Burr Ridge, IL 60527 | www.openthebooks.com
Graphic Design powered by PDR Designs


[^0]:    SOURCE: U.S. OFFICE OF PERSONNEL MANAGEMENT AND U.S. POSTAL SERVICE PAYROLL DATA COMPILED BY OPENTHEBOOKS.COM VIA FREEDOM OF INFORMATION ACT REQUEST.

[^1]:    SOURCE: U.S. OFFICE OF PERSONNEL MANAGEMENT AND U.S. POSTAL SERVICE PAYROLL DATA COMPILED BY OPENTHEBOOKS.COM VIA FREEDOM OF INFORMATION ACT REQUEST.

[^2]:    SOURCE: U.S. OFFICE OF PERSONNEL MANAGEMENT AND U.S. POSTAL SERVICE PAYROLL DATA COMPILED BY OPENTHEBOOKS.COM VIA FREEDOM OF INFORMATION ACT REQUEST.

[^3]:    SOURCE: U.S. OFFICE OF PERSONNEL MANAGEMENT AND U.S. POSTAL SERVICE PAYROLL DATA COMPILED BY OPENTHEBOOKS.COM VIA FREEDOM OF INFORMATION ACT REQUEST.

[^4]:    SOURCE: U.S. OFFICE OF PERSONNEL MANAGEMENT \& U.S. POSTAL SERVICE PAYROLL DATA COMPILED BY OPENTHEBOOKS.COM VIA FREEDOM OF INFORMATION ACT REQUEST.

